Policy advice MASTERCLASS

Paper 47



A picture paints 1000 words – using visuals effectively

We've done earlier Masterclasses on effective A3s¹ and Experimenting with PowerPoint Reports² — they are about using a different presentation format. But this Masterclass is focused on incorporating some of the techniques we see in A3s and PowerPoint reports into standard papers. After all, a picture can paint 1000 words.

People absorb information in different ways

Some people prefer the written word, whereas others are likelier to absorb and process information using visuals.

When writing for your Minister, you will know about their preferences. But when writing for a group of Ministers, or Cabinet as a whole, you'll need to cater for a wider range of preferences and styles.³

Break up the text

It makes a paper easier to read at pace if it is broken up with white space and visuals.

These days people are used to reading internet content that is not so heavily text-based.

A long text-based paper is hard work for anyone – especially busy and tired people.

As we've said before, there is a long history of using visuals

In the 1850s, Florence Nightingale used Coxcomb charts to present information on the causes of death of wounded soldiers in hospitals. This was a very early example of showing data in pictorial form to gain traction and improve policy and practices.

Of course, it's much easier to do these days, now you don't have to do them by hand. Many tools make it more or less automatic, such as the graph wizard in Microsoft Excel, SmartArt, Google Maps, or importing photographs.

There are plenty of opportunities to use visuals

There are the obvious uses for visuals and those we see regularly, but not consistently, e.g.:

- using graphs when presenting data
- maps when showing geographical features
- photographs
- · traffic lights for reporting
- heat maps for risk
- Gantt charts for complex project plans
- architectural drawings for new buildings.

But we encourage you to go beyond the obvious. Think about:

- Diagrams to show how concepts fit together —
 a strong visual can be better than a complex
 written discussion. These can be bespoke or
 use standard concepts, e.g. cycle type
 diagrams, 2x2 matrices⁴ for showing two
 interlinked concepts, hub and spoke diagrams,
 or hierarchies.
- Diagrams to show different roles and responsibilities, e.g. jigsaws.

 $https://www.nzier.org.nz/hubfs/Masterclasses/Central\%20Government/brief_19_getting_the_best_from_a3s.pdf$

https://www.nzier.org.nz/hubfs/Masterclasses/Central%20Gover nment/brief_23_powerpoint_slide_pack_1.pdf

Of course you'll also need to think about accessibility too, especially if documents are to be made public. There are Government Guidelines (https://www.digital.govt.nz/standards-and-

guidance/design-and-ux/accessibility/ which have lots of practical information on this. But in simple terms, if you are using diagrams, pictures, graphs or infographics you'll need to provide an alternative text description. It also helps to include simple text descriptions in the actual diagrams.

See our diagram which showed the characteristics of new Ministers https://www.nzier.org.nz/hubfs/Masterclasses/Central%20Governm ent/Brief%2039%202020%20Election%20special-%202022.pdf



- Showing different stakeholder perspectives and the similarities and differences between them. This can also be used to add flavour by including direct quotes.
- Simplified process maps and not just for the steps in a process from an organisational or user perspective, but for stages of a policy development project, for example.
- Timelines Smart Art or any number of apps can help. These can be useful for summarising the background of an issue, as well as the future steps.
- Infographics to present a range of complex data – often used as an alternative to graphs or quoting statistics.

There are lots of great examples – borrow and adapt them

Annual reports are often a good source of examples. Because they are made public, extra care is put into making the information easy to understand and interesting.

Some publications have really focused on presenting information graphically to make it easy to understand. Look at back issues of the following, Time Magazine, National Geographic, The Economist (which has a special feature every week on presenting data) and NZ Geographic, for example. Many newspapers also use diagrams (as well as traditional photographs).

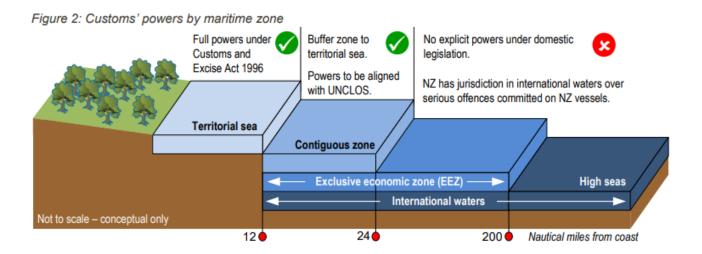
We suggest you keep your own 'library' of good ones, which you can then copy or adapt for your own use.

A great visual can be recycled

We've seen a number of agencies invest in developing visuals for a particular project or stream of policy work. These can then be used a number of times and help to orientate the policy discussion. Here are a few we've seen recently.

They show the variety of types of presentations that are possible – be creative.

Firstly from The New Zealand Customs Service⁵ (in conjunction with other agencies). This helped to explain the complex regulatory environment, which agencies and legislation covered which areas, and where the gaps were:



^{5 &}lt;a href="https://www.customs.govt.nz/globalassets/documents/legal-documents/cabinet-paper---maritime-powers-extension-bill.pdf">https://www.customs.govt.nz/globalassets/documents/legal-documents/cabinet-paper---maritime-powers-extension-bill.pdf



Secondly, the Ministry of Social Development (and others) in relation to family support measures,⁶ showed the proposed policy response for different population groups by household type and income level.

If there were only 100 Families with Children in New Zealand...

- Around 24 families would be sole parents and around 76 would be couple parents
- At any one time, around 51 families would have both parents working
 in, and around 33 families would have only one parent working
 in.

At any one time, around 16 families would not have any earnings from wages/self-employment.

Sole parents (not earning) Couple parents (not earning) Couple parents (not earning) Couple parents (not earning)

Around 13 families would be in some work with annual combined earnings less than \$43k (gross).



Earnings at this level are equivalent to less than 40 hours of work on minimum wage per week.

Around 18 families would be in work with annual combined earnings between \$43k and \$83k.



Earnings at this level are equivalent to between 40 and 80 hours of work on minimum wage per week.

Non-earning families

Families that are not in work are likely to be primarily supported by main benefits, though may have other sources of income. The main support these families would be entitled to via Working for Families is the Family Tax Credit.

Benefit-work interface

Parents with low hours of work are likely to also receive a main benefit and the Family Tax Credit. Sole parents working at least 20 hours and couples working at least 30 hours become eligible for the Minimum Family Tax Credit. Parents working at least one hour will be eligible for the In-Work Tax Credit if they are not receiving a main benefit.

Low-middle income families

The Family Tax Credit and In-Work Tax Credit will begin to abate for families with an annual income above \$42,700. WFF will be fully withdrawn for families with one child within this income range. Accommodation Supplement also abates over this period.

Further analysis has shown that some of the families in this group are either already in, or very close to the threshold for AHC50 poverty.

https://www.msd.govt.nz/documents/about-msd-and-our-work/publications-resources/information-releases/cabinet-papers/2022/working-for-families-review/working-for-families-review-options.pdf



From Oranga Tamariki⁷ – to show how the different pieces of policy work and changes to their operating model fit together. This was then used to guide the discussion of individual items:



Statistics NZ is an absolute master of the infographic. An example of the data on homelessness:



When you have no place to call home

Not everyone has access to adequate housing.

1 percent of the population was estimated to be severely housing deprived on Census night 2018.

Homelessness statistics measure three types of severe housing deprivation.



https://www.orangatamariki.govt.nz/assets/Uploads/About-us/Report-and-releases/Cabinet-papers/Operating-model-July-2019-Cabinet-Papers/1.0verview-Minutes-operating-model.pdf



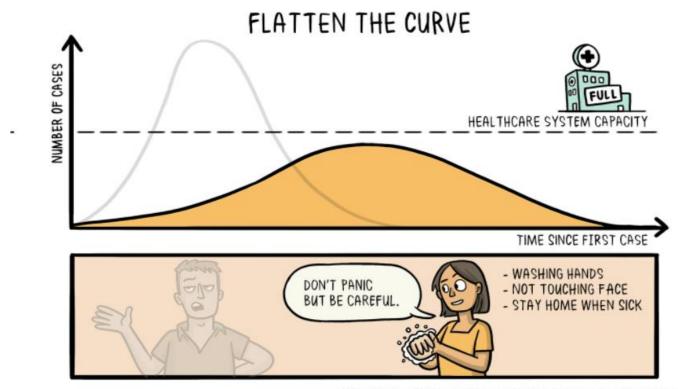
Simple diagrams which show stakeholder feedback, often using quotes. The Auckland Council⁸ often uses this technique, adding flavour and colour to the statistics.

68. In support for various aspects of the strategy, people told us:

"Accessibility is key for underfunded communities" "One of the key aspects of a diverse, happy and inclusive city is a sense of belonging. I strongly agree with the Whanaungatanga outcome as being highly desirable as it encourages all of us to be better for each other."

"everyone needs to be connected and feel included"

But the classic must be from Siouxsie Wiles and Toby Morris that was used worldwide:9



VT770/1929HT@ JT0TX@ W3I2XU0I2@

'ADAPTED FROM @DREWAHARRIS, THOMAS SPLETTSTÖBER (@SPLETTE) AND THE CDC'
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⁸ https://infocouncil.aucklandcouncil.govt.nz/Open/2022/02/PAC 20220210 AGN 10452 AT.PDF

⁹ https://thespinoff.co.nz/media/07-09-2021/the-great-toby-morris-siouxsie-wiles-covid-19-omnibus



A good picture is great, but a bad visual is awful

We've seen some visuals which don't work – they add confusion rather than clarity.

Some things to remember:

- Don't use too many different fonts it makes diagrams harder to read and can look messy.
- Right-sizing make sure the text in the visual doesn't get too small and so becomes difficult to read.
- Use colour start with your organisation's standard colour palette. That makes sure the colours don't clash and gives a house look and feel. But don't go mad: too many colours are like too many fonts; just confusing.
- Make headings or titles crisp and clear.
 Slogans can be effective and memorable.
- Avoid complexity an over-engineered diagram or graph can be hard to follow.
 Leave white space – it makes it easier to read, and people like to write notes.

Don't relegate visuals to an appendix

Often we see papers that have some great visuals, but they are left to languish in an appendix to the paper. This can neutralise their impact. They aren't accompanied by the text discussing those issues and can be overlooked.

Place them in the body of the paper if they help tell the story.

Test it out on a range of different colleagues

Test it out on your colleagues – several if possible, as different people have different perspectives.

Also, test it on someone who knows little about the topic to see if the chosen layout works in getting the points across without additional briefing.

Make sure there is a careful peer review of any visuals before finalising them. Choose someone to do this who has a real flair for design.

Finally, remember to check the spelling – the standard spell checker often doesn't pick up words within visuals.

Actively develop the skills amongst your team

Some people are better at visuals than others.

It's worth investing in these people and helping them become experts, so they can assist others in the team. Get them to try different software packages and build their skills in the visual presentation of information.

Others may not have the same natural abilities and interest in visual design. But it's still worth them learning the basics.

As mentioned above, typically, your communications people and website designers have expertise in design which can be applied. Use them to help, at least in a peer-review role.

Keep at it

It's hard work producing really good visuals, and you have to keep working on it. But, it can be extremely effective when done well.

This paper was written by Cathy Scott at NZIER, May 2022.

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